

CAPITAL AREA IMMIGRANTS' RIGHTS (CAIR) COALITION
 IMMIGRATION CONSEQUENCES OF COMMON VIRGINIA OFFENSES
 SECTION IV – CONTROLLED SUBSTANCE OFFENSES

OFFENSE	STATUTE	CRIME INVOLVING MORAL TURPITUDE (CIMT)?	AGGRAVATED FELONY?	OTHER GROUNDS OF DEPORTABILITY OR INADMISSIBILITY? ¹	COMMENTS AND PRACTICE TIPS
Manufacture, sell, give, distribute or possess w/intent to	18.2-248	Yes	Yes ²	Yes, a crime related to a controlled substance, 8 U.S.C. § 1227(a)(2)(B) ³	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of

¹ Other grounds of deportability or inadmissibility include, but are not limited to, controlled substance offense, prostitution offense, commercialized vice offense, firearm offense, crimes of domestic violence, crimes of stalking, and crimes against children.

² An offense under Va. Code §§ 18.2-248 – 18.2-265.5 is likely to be charged as an aggravated felony under 8 U.S.C. § 1101(a)(43) (B) (illicit trafficking in a controlled substance) and a crime relating to a controlled substance under 8 U.S.C. § 1227(a)(2)(B). An immigration attorney may argue that these offenses are neither since the Virginia statute criminalizes controlled substances that are not listed in the federal drug schedules in 21 U.S.C. § 802. *See Mellouli v. Lynch*, 135 S. Ct. 1980 (2015); *Descamps v. United States*, 133 S. Ct. 2276 (2013). (For example, salvinorina, MDAI, mexedrone, and other substances are included in the Virginia drug schedules but not in the federal drug schedules.) However, there is no binding decision on the overbreadth of the Virginia controlled substance schedules and an immigration attorney may need to prove that there is a “realistic probability” that the state government prosecutes people based on controlled substances that are not included on the federal schedules. *See Matter of Mendoza Osorio*, 26 I&N Dec. 703 (BIA 2016); *Matter of Ferreira*, 26 I. & N. Dec. 415 (BIA 2014). Moreover, the Board of Immigration Appeals has held in non-precedential decisions that the identity of the substance itself (not whether it is controlled) is an element of Va. Code § 18.2-248, making it “divisible.” *See Matter of Tharanga Indika Wanniarachchi*, No. AXXX XX8 435, 2018 WL 3045846, at *2–3 (BIA April 23, 2018); *Matter of Gustavo Cucalon*, No. AXXX XX1 380, 2018 WL 1897744, at *2 (BIA Feb. 12, 2018); *Matter of Angel Luis Ramos*, No. AXXX XX0 602, 2017 WL 4736591, at *2–3 (BIA Aug. 21, 2017). A divisibility finding allows the Immigration Judge to look at the record of conviction to determine the identity of the substance and then assess whether the defendant’s conviction involved a federally controlled substance. *See Practice Advisory for Defending Immigrants Facing Controlled Substance Charges at <https://www.cairoalition.org/sites/default/files/blog/2015/07/CSA-Practice-Advisory-Final-20150720.pdf>*. In *Bah v. Barr* the, the Fourth Circuit held that Va. Code § 18.2-250 is “divisible,” by the identity of the controlled substance applied to § 18.2-248 to hold these statutes divisible by identity of the controlled substance. *See* 950 F.3d 203 (4th Cir. 2020). Further more, 18.2-248 (D) has been found definitively to be an aggravated felony, *Cucalon v. Barr*, 958 F.3d 245 (4th Cir. 2020).

³ *Supra* fn 2.

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manufacture, sell, give, distribute controlled subst. or imitation controlled substance					<p>guilt to avoid determination that 251 plea will be considered a “conviction”.⁴</p> <p>Keep reference to particular controlled substance(s) out of record of conviction.⁵ However, if the controlled substance that serves as the basis for conviction is <i>not</i> in the federal drug schedules, emphasize that fact in the record.</p>

⁴ A “conviction” is required for most but not all grounds of deportability and inadmissibility. Under 8 U.S.C. § 1101(a)(48)(B), a conviction is “a formal judgment of guilt ... or, if adjudication of guilt has been withheld, where (i) a judge or jury has found the alien guilty or the alien has entered a plea of guilty or nolo contendere or has admitted sufficient facts to warrant a finding of guilt, and (ii) the judge has ordered some form of punishment, penalty, or restraint on the alien’s liberty to be imposed.” Accordingly, dismissals, nolle prosequi dispositions, and adjudications of juvenile delinquencies are not considered convictions. However, many diversion programs, particularly those requiring an upfront guilty plea, are convictions. Also, a noncitizen’s admission to the elements of certain offenses, such as controlled substances offenses, can make him or her inadmissible. See *Crespo v. Holder*, 631 F.3d 130 (4th Cir. 2011).

⁵ For immigration purposes, the “record of conviction” includes the statutory definition of the offense, the charging document, the written plea agreement, the transcript of the plea colloquy and any explicit factual finding by the trial judge to which the defendant consented. See *Shepard v. United States*, 544 U.S. 13 (2005). Immigration practitioners argue that the lab report or certificate should *not* be included in this record. For more practice tips regarding immigration consequences of Virginia drug offenses, see CAIR Coalition practice advisory on this issue at <https://www.caircoalition.org/sites/default/files/blog/2015/07/CSA-Practice-Advisory-Final-20150720.pdf>.

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Transporting controlled substances into the Comm.	18.2-248.01	Yes	Yes ⁶	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B) ⁷	<p>If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.”⁸</p> <p>Keep reference to particular controlled substance(s) out of record of conviction.⁹ However, if controlled substance that serves as the basis for conviction is <i>not</i> in the</p>

⁶ *Supra* fn 2.

⁷ *Supra* fn 2.

⁸ *Supra* fn 4.

⁹ *Supra* fn 5.

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					federal drug schedules, emphasize that fact in the record. Seek alternative plea to 18.2-248.1(a)(1), 18.2-248.1(b), 18.2-250 or 18.2-250.1 to decrease likelihood that conviction will be deemed an aggravated felony under 8 U.S.C. § 1101(a)(43)(B) (<i>note</i> : although none of these are likely to be entirely without immigration consequences).
Sale, gift, distribution or	18.2-248.1(a)(1)	Yes	Probably Not ¹⁰	Yes, a crime relating to a controlled	If first offender, seek sentencing under 18.2-251 first-time offender

¹⁰ There is a strong argument that a conviction under Va. Code §§ 18.2-248.1(a)(1, 2) or conviction involving marijuana under Va. Code § 18.2-255(A)(i) is not an aggravated felony. The Supreme Court held in *Moncrieffe v. Holder* that if “a noncitizen’s conviction for a marijuana distribution offense fails to establish that the offense involved either remuneration or more than a small amount of marijuana, the conviction is not for an aggravated felony under the INA.” 133 S.Ct. 1678, 1693-94 (2013). Under Va. Code § 18.2-248.1(a)(1) and (2), a person can be convicted for distributing a small amount of marijuana without remuneration. Virginia courts have affirmed convictions under Code § 18.2-248.1(a)(2) where the defendant only possessed small amounts of marijuana, *see Brown v. Commonwealth*, 609 S.E.2d 301, 302 (Va. Ct. App. 2010) (14.74 grams/0.52 ounces); *Lewis v. Commonwealth*, No. 2355-93-4, 1995 WL 40283, at *1 (Va. Ct. App. Jan. 31, 1995) (23.93 grams/0.844 ounces); *Arnold v. Commonwealth*, 356 S.E.2d 847, 851–52 (Va. Ct. App. 1987) (28.34 grams/1 ounce), and where the

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possession with intent to sell, give or distribute marijuana				substance, 8 U.S.C. § 1227(a)(2)(B) ¹¹	diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ¹²
	18.2-248.1(a)(2)	Yes	Possibly, under 8 U.S.C. § 1101(a)(43). ¹⁴	Yes, a crime relating to a controlled substance	
	18.2-248.1(a)(3)		Yes	Yes, a crime relating to a controlled substance	Keep reference to particular controlled substance(s) and/or remuneration out of record of

defendant received no remuneration. *See, e.g., Ervin v. Commonwealth*, 704 S.E.2d 135, 137–38, 148–49 (Va. Ct. App. 2011); *Pierce v. Commonwealth*, 652 S.E.2d 785, 787–88 (Va. Ct. App. 2007). Therefore, under *Moncrieffe* a conviction under Va. Code § 18.2-248.1(a)(1) or (2) is probably not an aggravated felony under 8 U.S.C. § 1101(a)(43)(B). However, a conviction under Va. Code § 18.2-248.1(a)(3) is more likely to be considered an aggravated felony as by statute it does not involve a small amount of marijuana.

¹¹ In *Cespedes v. Holder*, 542 F. App’x 227, 229 (4th Cir. 2013) (unpublished), the Fourth Circuit agreed with the Board of Immigration Appeals that a conviction under Va. Code § 18.2-248.1 was a crime relating to a controlled substance and could not fall within the exception to the controlled substance grounds of deportability at 8 USC § 1227(a)(2)(B)(i) for a single offense involving mere possession of 30 grams or less of marijuana.

¹² *Supra* fn 4.

¹⁴ *Supra* fn 10.

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	18.2-248.1(b)	Yes	Possibly, under 8 U.S.C. § 1101(a)(43). ¹⁵	Yes, a crime relating to a controlled substance	conviction. ¹³ (Alternatively, make it clear that there was no intent to profit, if applicable). However, if controlled substance that serves as the basis for conviction is <i>not</i> in the federal drug schedules, emphasize that fact in the record.
	18.2-248.1(c)	Yes	Yes. ¹⁶	Yes, a crime relating to a controlled substance	<p>Include affirmative statement of small amount of marijuana or an intent to give/distribute marijuana as an accommodation without an intent to profit if applicable; if not, keep record vague.</p> <p>Plead to 18.2-248.1(a)(1) or 18.2-248.1(b) to have strongest argument that offense is not an</p>

¹⁵ *Supra* fn 10.

¹³ *Supra* fn 5.

¹⁶ *Supra* fn 10.

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					aggravated felony under 8 U.S.C. § 1101(a)(43)(B) (<i>Note: such a plea would still have immigration consequences under the controlled substances and CIMT grounds of deportability/inadmissibility</i>).
Advertisement of imitation controlled substances	18.2-248.4	Probably	Possibly, under 8 U.S.C. § 1101(a)(43) ¹⁷	Possibly a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B).	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that

¹⁷ An offense under Va. Code § 18.2-248.4 could be charged as an aggravated felony under 8 U.S.C. § 1101(a)(43)(B) (illicit trafficking in a controlled substance) and/or a controlled substance offense under 8 U.S.C. § 1227(a)(2)(B). 21 U.S.C. § 843(c) makes it unlawful to place an advertisement to receive, buy, or sell, and Schedule I substance in any publication and a “counterfeit” substance offense constitutes a drug trafficking offense if the “counterfeit” substance is itself a “controlled substance.” *U.S. v. Sampson*, 140 F.3d 585 (4th Cir. 1998). However, an immigration attorney could argue that Va. Code §§ 18.2-248.4 is not a categorical match to 21 U.S.C. § 843(c) in at least two ways: (i) Va. Code §§ 18.2-248.4 criminalizes the distribution of the publication containing the advertisement rather than placement of the advertisement in the publication; and (ii) the definition of imitation controlled substance is overbroad, including not only counterfeit controlled substances but also non-controlled substances packaged to resemble or claimed to be controlled substances. *See* Va. Code §§ 18.2-247, 18.2-248.4. However, there are no binding decisions on these points.

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					251 plea will be considered a “conviction.” ¹⁸
Illegal stimulants and steroids	18.2-248.5(A)	Yes	Yes	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B)	<p>If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.”¹⁹</p> <p>Seek alternative plea to simple possession under 18.2-250 to avoid aggravated felony conviction (<i>Note</i>: such a plea <i>would still have</i> immigration consequences under</p>

¹⁸ *Supra* fn 4.

¹⁹ *Supra* fn 4

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					the controlled substances grounds of deportability/inadmissibility).
	18.2-248.5(B)	Probably	No ²⁰	Possibly ²¹	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that

²⁰ Caffeine and ephedrine sulfate are not federally controlled substances, *see* 21 U.S.C. § 812, so an offense under Va. Code § 18.2-248.5(B) is not an aggravated felony under 8 U.S.C. § 1101(a)(43) (B) (illicit trafficking in a controlled substance) and/or a controlled substance offense under 8 U.S.C. § 1227(a)(2)(B)).

²¹ *But see supra* fn 2.

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					<p>251 plea will be considered a “conviction.”²²</p> <p>Specify this provision and note caffeine and/or ephedrine sulfate in the record of conviction.²³</p>
Possession of controlled substances	18.2-250	Probably ²⁴	No (unless the controlled substance is	Yes, a crime relating to a controlled	Seek sentencing under 18.2-251 first-time offender diversion program; to avoid a “conviction” for

²² *Supra* fn 4.

²³ *Supra* fn 5.

²⁴ A crime involving moral turpitude (CIMT) “requires two essential elements: a culpable mental state and reprehensible conduct.” *Guevara-Solorzano v. Sessions*, 891 F.3d 125, 135 (4th Cir. 2018) (citing *Sotnikau v. Lynch*, 846 F.3d 731, 735–36 (4th Cir. 2017)). Many simple possession offenses do not constitute

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			flunitrazepam or offense is explicitly prosecuted as a	substance, 8 U.S.C. § 1227(a)(2)(B)	immigration purposes ensure that client enters <i>not guilty</i> plea and does not admit or stipulate to facts sufficient to warrant a finding of guilt. ²⁶

CIMTs because they contain no *mens rea* element. *Matter of Abreu-Semino*, 12 I&N Dec. 775 (BIA 1968). However, this statute contains the elements of “knowingly” or “intentionally” possessing a controlled substance and therefore has the requisite culpable mental state to be a CIMT. *See Guevara-Solorzano*, 891 F.3d at 135 (citing *Sotnikau*, 846 F.3d at 736). The 4th Circuit and BIA have both held that “participation in illicit drug trafficking is a crime involving moral turpitude.” *Guevara-Solorzano*, 891 F.3d at 135 (quoting *Matter of Gonzalez Romo*, 26 I&N Dec. 743, 746 (BIA 2016) and *Matter of Khourn*, 21 I&N Dec. 1041, 1044 (BIA 1997)). However, these holdings all analyze statutes criminalizing possession of a controlled substances with intent to sell/distribute rather than mere possession. Whether mere possession without intent to sell/distribute constitutes the reprehensible conduct necessary to be CIMT appears to remain an open question. *See Portaluppi v. Shell*, 869 F.2d 245, 246 (4th Cir. 1989) (declining to decide whether simple possession of a narcotic is a CIMT); *Matter of Y-*, 2 I&N Dec. 600, 601 (BIA 1946) (declining to decide whether mere possession without sale would be a CIMT).

²⁶ A conviction for immigration purposes requires (1) the imposition of some form of punishment, penalty, or restraint on liberty and (2) a guilty verdict by a judge/jury, a guilty plea, a nolo contendere plea, or the *admission of sufficient facts by the immigrant to warrant a finding of guilt*. 28 U.S.C. § 1101(a)(48) (emphasis added). Additionally, some offenses do not even require a conviction or the imposition of punishment to trigger immigration consequences. *See* 28 U.S.C. § 1182 (Admission of committing acts that constitute a CIMT or a federal controlled substance offense is a grounds of inadmissibility). *See* CAIR Coalition Practice Advisory, “Avoiding or Withdrawing a ‘Conviction’ for Immigration Purposes,” for more information on the ways in which a first offender disposition can be structured to avoid a “conviction” for immigration purposes: <https://www.caircoalition.org/sites/default/files/blog/2016/04/4.28.16-PA-Avoiding-or-Withdrawing-Conviction.pdf> .

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			recidivist offense) ²⁵		Keep reference to recidivism, previous controlled substance related convictions, and the particular controlled substance(s) (especially flunitrazepam) out of record of conviction. ²⁷ However, if controlled substance that serves as the basis for conviction is <i>not</i> in the federal drug schedules, emphasize that fact in the record.

²⁵ A Virginia controlled substance offense is an aggravated felony if it entails illicit trafficking in a federally controlled substance and/or is a drug trafficking crime under 18 U.S.C. § 924(c), i.e. a felony punishable under 21 U.S.C. §§ 801–865. Possession under Va. Code §§ 18.2-250, 18.2-250.1 does not entail illicit trafficking in a federally controlled substance since it does not have an element of “trafficking,” i.e. unlawful trading or dealing of any controlled substance. *See Lopez v. Gonzales*, 549 U.S. 47 (2006); *Matter of Croce Lopiccolo*, No. AXX XX2 839, 2007 WL 1192350, at *1 (BIA Mar. 7, 2007) (citing *Matter of Davis*, 20 I&N 536, 541 (BIA 1992)). Possession under Va. Code §§ 18.2-250, 18.2-250.1 is not a drug trafficking crime unless it is recidivist possession or the drug in possession is flunitrazepam. *See Lopez*, 549 U.S. at 55 n. 6; 21 U.S.C § 844(a); Recidivist possession requires a finding in the record of conviction that a criminal penalty is being assessed as a result of recidivism and the defendant has been given an opportunity to contest that recidivism determination. *Carachuri-Rosendo v. Holder*, 130 S. Ct. 2577, 2586–87 (2010).

²⁷ *Supra* fn 5.

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Possession of marijuana (first offense)	18.2-250.1 ²⁸	Probably. ²⁹	No	Possibly a crime relating to a controlled substance, depending upon the defendant's	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a "conviction." Create affirmative record that amount of marijuana involved was <i>30 grams or less</i> to avoid controlled substance grounds of deportability for a noncitizen lawfully admitted into the United States. If this is impossible, do not emphasize amount in record.

²⁸ Effective March 1, 2021, Va. Code § 18.2-250.1 is a civil offense. An immigration attorney could now argue that an adjudication under 18.2-250.1 is not a conviction for immigration purposes, as it is not criminal in nature. In *Matter of Eslamizar*, the Board found that a conviction under an Oregon civil statute was not a conviction under the INA, as it was not "criminal in nature." 23 I&N Dec. 684 (BIA 2004) An immigration attorney could therefore argue that an

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adjudication of guilt under Va. Code § 18.2-250.1 is civil in nature, and not “criminal in nature” and therefore not a conviction under INA § 101(a)(48)(A). The government attorney may argue that despite the reclassification as a civil offense, a conviction under Va. Code § 18.2-250 is a criminal conviction for immigration purposes, as the procedure for appeal and trial is the same as provided by law for misdemeanors, and the Commonwealth is still required to prove its case beyond a reasonable doubt, unlike in *Eslamizar* where a preponderance of the evidence standard was at issue. *See id.*, 23 I&N Dec. 684 (BIA 2004) (noting that the individual was found “guilty” under the lesser standard of a preponderance of the evidence). An immigration attorney could argue that while Virginia maintains criminal procedural protections for those convicted under 18.2-250 as a civil statute, it is the nature of the offense, and not the burden of proof, that determines whether an offense may constitute a conviction sufficient to trigger a criminal removal ground. *Id.* at 688. (“Congress intended that the proceedings must, at minimum, be criminal in nature under the governing laws of the prosecuting jurisdiction”).

²⁹ *Supra* fn 241024.

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				immigration status, ³⁰ and, where a conviction occurred on or after March 1, 2021, an immigration judge decides that a conviction under 18.2-250.1 constitutes a conviction for	

³⁰ Removal proceedings apply one of two categories for removal grounds depending upon whether the noncitizen was lawfully admitted into the United States. If the noncitizen was lawfully admitted into the United States, deportability grounds apply. Possession of marijuana is a controlled substance deportability ground 8 U.S.C. § 1227(a)(2)(B), but there is an exception for a single offense of possessing *30 grams or less* of marijuana for one's own use. If the noncitizen was never

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lawfully admitted into the United States, inadmissibility grounds apply. Possession of marijuana is a controlled substance inadmissibility ground under U.S.C. § 1182(a)(2)(A) and there are no exceptions.

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				immigration purposes. ³¹	

³¹ *Supra* fn 28.

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Possession of marijuana (second or subsequent offense)	18.2-250.1	Probably ³²	Probably, under 8 U.S.C. § 1101 (a)(43)(B) ³³	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B)	Keep any previous record for simple possession out of record of conviction to avoid possible determination that offense is an aggravated felony based on recidivism. ³⁴
Possession and distribution of flunitrazepam	18.2-251.2	Yes. ³⁵	Yes, under 8 U.S.C. §1101 (a)(43)(B) ³⁶	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B)	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that

³² *Supra* fn 24.

³³ *Supra* fn 25.

³⁴ *Supra* fn 2.

³⁵ *Supra* fn 2424.

³⁶ *Supra* fn 2525.

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					<p>251 plea will be considered a “conviction.”³⁷</p> <p>Seek alternate plea to 18.2-250 (preferred) or 18.2-248 and eliminate any reference to flunitrazepam in the record of conviction³⁸ to reduce the chance the offense is deemed an aggravated felony. (<i>note: such a plea would still have immigration consequences under the controlled substances ground of deportability</i>).</p>
Manufacture, sell, give, distribute or possess	18.2-251.3	Yes	Yes	Yes	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts

³⁷ *Supra* fn 4.

³⁸ *Supra* fn 5.

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w/intent to distribute gamma-butyrolactone or 1, 4-butanediol for human consumption					sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ³⁹
Defeating drug and alcohol screening tests	18.2-251.4(2)	Probably	No	Possibly a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B)	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁴⁰

³⁹ *Supra* fn 4 .

⁴⁰ *Supra* fn 4.

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Distribution of certain drugs to persons under 18	18.2-255(A)(i)	Yes	Yes under 8 U.S.C. § 1101(a)(43)(B)	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁴¹	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit facts sufficient to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁴²
	18.2-255(A)(ii)	Yes	Yes, under 8 U.S.C. § 1101(a)(43)(B) ⁴⁴	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁴⁵	

⁴¹ *Supra* fn 2.

⁴² *Supra* fn 4.

⁴⁴ A Virginia controlled substance offense is an aggravated felony if it entails illicit trafficking in a federally controlled substance and/or is a drug trafficking crime under 18 U.S.C. § 924(c), i.e. a felony punishable under 21 U.S.C. §§ 801–865. 21 U.S.C. § 861 makes employing, hiring, using, persuading, inducing, enticing, or coercing a person under eighteen years of age to violate 21 U.S.C. §§ 801–971, which includes the distribution of controlled substances. An immigration practitioner could argue that Va. Code § 18.2-255(A)(ii) is broader than 21 U.S.C. § 861 since (1) causing a minor to assist in controlled substance distribution is not limited to employing, hiring, using, persuading, inducing, enticing, or coercing the minor to do so; and the Virginia controlled substance schedules are broader than their federal counterparts. *See supra* fn 2.

⁴⁵ *Supra* fn 2.

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	18.2-255(B)	Yes	Possibly, under 8 U.S.C. § 1101(a)(43)(B) ⁴⁶	Possibly, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B)ii. ⁴⁷	Keep reference to particular controlled substance(s) distributed out of record of conviction. ⁴³ If conviction under (B), make clear in record that the imitation substance was not itself a “controlled substance” under the federal controlled substances act.

⁴³ *Supra* fn 5.

⁴⁶ An offense under Va. Code §§ 18.2-255(B) could be charged as an aggravated felony under 8 U.S.C. § 1101(a)(43)(B) (illicit trafficking in a controlled substance) and/or a controlled substance offense under 8 U.S.C. § 1227(a)(2)(B) since a “counterfeit” substance offense constitutes a drug trafficking offense if the “counterfeit” substance is itself a “controlled substance.” *U.S. v. Sampson*, 140 F.3d 585 (4th Cir. 1998). However, an immigration attorney could argue that Va. Code §§ 18.2-255(B) is not a categorical match to a federal controlled substance offense since the definition of imitation controlled substance is overbroad, including not only counterfeit controlled substances but also non-controlled substances packaged to resemble or claimed to be controlled substances. *See* Va. Code §§ 18.2-247, 18.2-248.4. However, there are no binding decision on this point

⁴⁷ *Supra* fn 2.

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Distribution, sale or advertisement of	18.2-255.1	Probably ⁴⁸	Possibly, under 8 U.S.C. § 1101(a)(43)(B) ⁴⁹	Possibly a crime relating to a controlled substance,	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit sufficient facts to warrant a finding of guilt to avoid determination that

⁴⁸ A crime involving moral turpitude (CIMT) “requires two essential elements: a culpable mental state and reprehensible conduct.” *See Guevara-Solorzano v. Sessions*, 891 F.3d 125, 135 (4th Cir. 2018) The knowledge element of Va. Code § 18.2-255.1 gives the offense the requisite culpable mental state to be a CIMT. The act of selling, distributing, or displaying controlled substance advertisements to a minor under Va. Code § 18.2-255.1 could be found to be the “participation in illicit drug trafficking” that both the BIA and the Fourth Circuit have held to be a CIMT. *See Guevara-Solorzano*, 891 F.3d 135 (quoting *Matter of Gonzalez Romo*, 26 I&N Dec. 743, 746 (BIA 2016) and *Matter of Khourn*, 21 I&N Dec. 1041, 1044 (BIA 1997)). A similar argument may be made for placing a drug paraphernalia advertisement in a publication under Va. Code § 18.2-256.5 An immigration attorney practitioner could argue otherwise by emphasizing that the statutes that informed the sweeping language of the BIA and Fourth Circuit all entailed the sale or distribute of a controlled substance rather than advertisements and that the acts in Va. Code §§ 18.2-255.1 or 265.5 are at least one step removed from this. However, there is no precedent on either point.

⁴⁹ A Virginia controlled substance offense is an aggravated felony if it entails illicit trafficking in a federally controlled substance and/or is a drug trafficking crime under 18 U.S.C. § 924(c), i.e. a felony punishable under 21 U.S.C. §§ 801–865. An immigration practitioner has a strong argument that Va. Code §§ 18.2-255.1, 265.5 do not entail illicit trafficking in a federally controlled substance because they not have as an element the unlawful trading or dealing of any controlled substance, the “common sense” definition of drug trafficking. *See Lopez v. Gonzales*, 549 U.S. 47 (2006). However, as 21 U.S.C. § 863(a) punishes the sale or offering for sale of drug paraphernalia as a felony offense, it may be argued that Va. Code §§ 18.2-255.1 or 265.5 is a drug trafficking crime. An immigration practitioner, however, may argue that Va. Code 18.2-255.1 and 265.5 are overbroad because they criminalize the distribution, sale, and display of printed material that advertises drug paraphernalia, thereby including some acts – such as the distribution of this material without offering its advertised contents for sale – that 21 U.S.C. § 863(a) does not criminalize.

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paraphernalia to minor				8 U.S.C. § 1227(a)(2)(B). ⁵⁰	251 plea will be considered a “conviction.” ⁵¹ Keep reference to particular controlled substance(s) out of record of conviction ⁵² If applicable, create record that printed material contained only small mention of paraphernalia among other items/issues unrelated to controlled substances.
Sale of drugs near certain properties	18.2-255.2	Yes	Possibly, under 8 U.S.C. §	Yes, a crime relating to a controlled	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit

⁵⁰ *Supra* fn 2.

⁵¹ *Supra* fn 4.

⁵² *Supra* fn 5.

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			1101(a)(43)(B) ⁵³ .	substance, 8 U.S.C. § 1227(a)(2)(B). ⁵⁴	sufficient facts to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁵⁵

⁵³ While Va. Code § 18.2-255.2 would likely be charged as an aggravated felony, an immigration practitioner has several arguments otherwise. Virginia controlled substance offense is an aggravated felony if it entails illicit trafficking in a federally controlled substance and/or is a drug trafficking crime under 18 U.S.C. § 924(c), i.e. a felony punishable under 21 U.S.C. §§ 801–865. Va. Code § 18.2-255.2 does not categorically entail illicit trafficking in a federally controlled substance since it encompasses possession with the intent to distribute, an act that is not a commercial dealing. *See Lopez v. Gonzales*, 549 U.S. 47, 53–54 (2006). Similarly, Va. Code § 18.2-255.2 does not categorically entail a drug trafficking crime since it encompasses acts that the Controlled Substances Act does not punish with more than one year’s imprisonment. *See Moncrieffe v. Holder*, 569 U.S. 184, 188 (2013). Such acts include possessing a small amount of marijuana in the following locations with intent to distribute for no remuneration: on a school bus; at a school bus stop, a child day care center, a public library, a state facility (as defined in Va. Code § 37.2-100) or a publicly owned/operated recreation/community center; or within a 1000 ft of a child day care center, a bus stop, or a state facility. *See id.* at 194–95. *Compare* Va. Code § 18.2-255.2 (listing a school bus, a school bus stop, a child day care center, a public library, a state facility, and a publicly owned/operated recreation/community center as locations on which or near which the manufacture, sale, distribution or possession with intent to sell, give or distribute any controlled substance, imitation controlled substance, or marijuana is unlawful) with 21 U.S.C. § 860 (not listing the aforementioned places as locations on which or near which the manufacture, distribution or possession with intent to sell, give or distribute any controlled substance is unlawful). An immigration practitioner may also argue that § 18.2-255.2 is categorically broader than federal controlled substance offenses since the Va. controlled substance schedules and definition of an imitation controlled substance encompass substances that are not federal controlled substances. *See supra* fn. 2.

⁵⁴ *Supra* fn. 2.

⁵⁵ *Supra* fn 4.

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					<p>Keep reference to particular controlled substance(s) out of record of conviction,⁵⁶ unless the substance is not a federally controlled substance or was a small amount of marijuana possessed with intent to distribute for no remuneration on a location falling outside the ambit of 21 U.S.C. § 860.</p> <p>Plead instead to 18.2-248.1(a)(1) or 18.2-248.1(b) to have strongest argument that offense is not an aggravated felony under 8 U.S.C. § 1101(a)(43)(B) (<i>Note: such a plea would still have immigration consequences under the controlled substances and CIMT grounds of deportability/inadmissibility</i>).</p>

⁵⁶ *Supra* fn 5.

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Keeping drug house	18.2-258	Probably	Possibly, under 8 U.S.C. §1101(a)(43)(B) ⁵⁷	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B) ⁵⁸	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit sufficient facts to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁵⁹ Keep reference to particular controlled substance(s) out of

⁵⁷ An immigration practitioner would have a strong argument that this offense cannot constitute a “drug trafficking aggravated felony” because it does not match the “common sense” definition of drug trafficking, as described by the Supreme Court in *Lopez v. Gonzales*, 549 U.S. 47 (2006). However, the federal definition of “drug trafficking crime” is set forth in 8 U.S.C. § 924(c)(2) and includes the federal statute for “Maintaining drug-involved premises” under 21 U.S.C. § 856. That statute makes it a felony to knowingly operate a place for the purpose of “manufacturing, distributing, or using any controlled substance,” and “managing or controlling” the property while “knowingly and intentionally” making it available for the “unlawful[] manufacturing, storing, distributing, or using a controlled substance.” An immigration practitioner could argue that Va. Code § 18.2-258 is overbroad and therefore cannot constitute a drug trafficking aggravated felony because it appears to criminalize at least some conduct that is not prohibited by the federal statute, such as an owner having knowledge that his property is “frequented by persons under the influence of illegally obtained controlled substances.”

⁵⁸ *Supra* fn 2.

⁵⁹ *Supra* fn 4.

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					record of conviction, ⁶⁰ unless the substance is not a federally controlled substance. To avoid aggravated felony, reference in the record any conduct not criminalized in 21 U.S.C. § 856. ⁶¹
Obtaining drugs by fraud, deceit, or forgery	18.2-258.1(A)	Yes	Probably, under 8 U.S.C. § 1101(a)(43)(B) ⁶²	Yes, a crime relating to a controlled	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit

⁶⁰ *Supra* fn 5.

⁶¹ *Supra* fn 4.

⁶² “Acquiring or obtaining possession of a controlled substance by misrepresentation, fraud, forgery, deception, or subterfuge” is a drug trafficking crime, *see* 18 U.S.C. § 924(c); 21 U.S.C. §§ 843(a)(3), making it an aggravated felony. An immigration practitioner could argue that Va. Code § 18.258.1(A) is broader than 21 U.S.C. § 843(a)(3) because the Va. controlled substance schedule is broader than its federal counterpart, *see supra* at note ii. An immigration practitioner could also argue that Va. Code § 18.258.1(A) broader than 21 U.S.C. §§ 843(a)(3) as it includes acts not expressly listed in 21 U.S.C. §§ 843(a)(3), such as embezzlement, forgery/alteration of a prescription or of any written order, concealment of a material fact, or use of a false name or the giving of a false address. However, the terms fraud, deception, and forgery could be read to encompass these acts.

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			Possibly, under 8 U.S.C. § 1101(a)(43)(R) if the sentence imposed is at least one year ⁶³	substance, 8 U.S.C. § 1227(a)(2)(B). ⁶⁴	sufficient facts to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁶⁵
			Yes, under 8 U.S.C. § 1101(a)(43)(M) if the loss to the		Keep reference to particular controlled substance(s) out of

⁶³ Some of the conduct criminalized by Va. Code § 18.2-258.1(A) may be considered an aggravated felony under 8 U.S.C. § 1101(a)(43)(R), an “offense relating to [...] forgery” if the sentence imposed is more than one year. Such conduct includes “obtain[ing] any drug or procur[ing] or attempt[ing] to procure the administration of any controlled substance or marijuana [...] by the forgery or alteration of a prescription or of any written order” in Va. Code § 18.2-258.1(A)(ii). While an immigration practitioner could argue Va. Code § 18.2-258.1(A) is overbroad because it criminalizes conduct outside of the ambit of 8 U.S.C. § 1101(a)(43)(R), an immigration judge will probably find Va. Code § 18.2-258.1(A) divisible, allowing the judge to look at the record of conviction to determine which of the offenses expressed in (i-iv) was committed.

⁶⁴ *Supra* fn 2.

⁶⁵ *Supra* fn 4

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OFFENSE	STATUTE	CRIME INVOLVING MORAL TURPITUDE (CIMT)?	AGGRAVATED FELONY?	OTHER GROUNDS OF DEPORTABILITY OR INADMISSIBILITY? ¹	COMMENTS AND PRACTICE TIPS
			victim exceeds \$10,000		record of conviction, ⁶⁶ unless the offense is <i>not</i> in the federal drug schedules or relates to possession of 30 grams or less of marijuana for personal use and is client's first drug offense, which is an exception to 8 U.S.C. § 1227(a)(2)(B).
					Keep the sentence to less than a year and/or reference to forgery out of the record of conviction ⁶⁷ to avoid

⁶⁶ *Supra* fn 5.

⁶⁷ *Supra* fn. 5.

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	18.2-258.1(B)	Yes	Probably, under 8 U.S.C. § 1101(a)(43)(B) ⁶⁸ Probably, under (M) if the loss to the victim exceeds \$10,000	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁶⁹	an aggravated felony under 1101(a)(43)(G) Make clear in record of conviction that loss to the victim was less than \$10,000 to avoid fraud aggravated felony ground; otherwise, do not emphasize amount of loss in record.
	18.2-258.1(C)	Yes	Yes, under 8 U.S.C. § 1101(a)(43)(B) Probably, under	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁷⁰	To avoid an aggravated felony, consider alternative plea to 18.2-95 grand larceny or 18.2-96 petit larceny with sentence under one

⁶⁸ Because the sufficient act is embezzlement, which includes “wrongfully and fraudulently use, dispose of, conceal or embezzle any money, bill, note, check, order, draft, bond, receipt, bill of lading or any other personal property, tangible or intangible, which he shall have received for another or for his employer, principal or bailor, or by virtue of his office, trust, or employment, or which shall have been entrusted or delivered to him by another or by any court, corporation or company.. Proof of embezzlement shall be sufficient to sustain the charge of larceny.” Consider analysis and case development under *Matter of Onesta Reyes* 28 I&N Dec. 52 (A.G. 2020). *Omargharib v. Holder*, No. 13-2229 (4th Cir. 2014)

⁶⁹ *Supra* fn. 2.

⁷⁰ *Supra* fn 2.

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			(M) if the loss to the victim exceeds \$10,000	Probably, 8 U.S.C. 1182(a)(2)(C) if reason to believe drug trafficking ⁷¹	year (but note that this will not avoid the CIMT grounds of removability)
	18.2-258.1(D)	Yes	Yes, under 8 U.S.C. § 1101(a)(43)(B) or (U)	Possibly, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁷²	

⁷¹ Unlike those removability grounds that require a conviction, all that is needed to trigger 8 U.S.C. 1182(a)(2)(C) is reasonable, substantial, and probative evidence that a person has knowingly engaged in drug trafficking. *See Matter of Rico*, 16 I&N Dec. 181, 185-86 (BIA 1977); *Alarcon-Serano v. INS*, 220 F.3d 1116, 1119 (9th Cir. 2000). *See also Castano v. INS*, 956 F.2d 236, 238 (11th Cir. 1992) (government's knowledge or reasonable belief that an individual has trafficked in drugs must be based on credible evidence). Drug trafficking has been defined as some sort of commercial dealing, (*see Lopez v. Gonzales*, 549 US 47, 127 S.Ct. 625, 166 L. Ed. 2d 462, (2006)) and the unlawful trading or dealing of any controlled substance. *See Matter of Davis*, 20 I&N Dec. 536, 541 (BIA 1992). Evidence such as police reports, testimony from police, admissions by noncitizens, delinquency adjudications, adult convictions, and any other evidence of sale or possession with intent to distribute have all been held to supply reason to believe. *See Matter of Favela*, 16 I&N Dec. 753, 756 (BIA 1979); *Matter of Rico*, supra (reason to believe found based on testimony of Border Patrol agents that respondent frequently drove a car in which 162 pounds of marijuana was found).

⁷² *Supra* fn 2.

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			Yes, under (M) if the loss to the victim exceeds \$10,000		
	18.2-258.1(E)	Yes	Yes, under 1101(a)(43)(R) if the sentence imposed is at least one year	Possibly, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B).	
	18.2-258.1(F)	Yes	Yes, under 1101(a)(43)(R) if the sentence imposed is at least one year	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁷³	

⁷³ *Supra* fn. 2

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Possession of controlled paraphernalia	54.1-3466	Possibly ⁷⁴	No	Probably, not a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B) ⁷⁵	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a <i>not guilty</i> plea and do not admit sufficient facts to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁷⁶ If possession of paraphernalia relates to a single instance of possession for one’s own use of less than 30 grams of marijuana, emphasize that fact in record to preserve argument that the

⁷⁴ A crime involving moral turpitude (CIMT) “requires two essential elements: a culpable mental state and reprehensible conduct.” *Guevara-Solorzano v. Sessions*, 891 F.3d 125, 135 (4th Cir. 2018) (citing *Sotnikau v. Lynch*, 846 F.3d 731, 735–36 (4th Cir. 2017)). Va Code § 54.1-3466 appears to be a strict liability statute on its face and so appears to lack the requisite culpable mental state to be a CIMT. See *Matter of Abreu-Semino*, 12 I&N Dec. 775 (BIA 1968) (holding that simple possession offenses do not constitute CIMTs because they contain no *mens rea* element).

⁷⁵ *Supra* fn 2. *Mellouli v. Lynch*, 135 S. Ct. 1980 (2015), local IJs have found this not to be.

⁷⁶ *Supra* fn 4.

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					controlled substances ground of deportability is inapplicable. <i>See Matter of Davey</i> , 26 I. & N. Dec. 37 (BIA 2012). Otherwise, do not specify in the record the type of drug associated with the possession of paraphernalia or the type of paraphernalia. ⁷⁷

⁷⁷ *Supra* fn 5.

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Sale, etc., of drug paraphernalia	18.2-265.3(A)	Probably	Possibly, under 8 U.S.C. § 1101(a)(43)(B) ⁷⁸	Possibly, a crime relating to a controlled substance,	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a not guilty plea and do not admit sufficient facts to warrant a finding

⁷⁸ Va. Code § 18.2-265.3(A) is likely to be charged as an aggravated felony. However, an immigration practitioner may argue that is it overbroad because it criminalizes acts, such as the possession of drug paraphernalia with intent to sell it, that 21 U.S.C. § 863, its federal counterpart, does not. *Compare* Va. Code § 18.2-258.1 (criminalizing the possession of drug paraphernalia with the intent to sell it) *with* 21 U.S.C. § 863 (criminalizing the sale of drug paraphernalia, but not its possession with intent for sale). Virginia courts have affirmed convictions under Va. Code § 18.2-265.3 for possessing drug paraphernalia with intent to sell it. *See Servis v. Commonwealth*, 371 S.E.2d 156 (Va. Ct. App. 1988). *See also supra* fn 2. *Mellouli v. Lynch*, 135 S. Ct. 1980 (2015).

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				8 U.S.C. § 1227(a)(2)(B) ⁷⁹	<p>of guilt to avoid determination that 251 plea will be considered a “conviction.”⁸⁰</p> <p>Plead to 18.2-265.3(C) and keep reference to remuneration out of record of conviction⁸¹ to demonstrate that conviction should not be considered an aggravated felony because it is inconsistent with 21 U.S.C. § 863(a), which makes sale of drug paraphernalia a drug trafficking offense under federal law.</p>

⁷⁹ *Supra* fn 2. *Mellouli v. Lynch*, 135 S. Ct. 1980 (2015).

⁸⁰ *Supra* fn 4.

⁸¹ *Supra* fn 5.

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	18.2-265.3(B)	Probably	Probably, under 8 U.S.C. § 1101(a)(43)(B). ⁸²	Probably, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B) ⁸³	Keep reference to particular controlled substance(s) related to paraphernalia out of record of conviction. (See fn. 5)
	18.2-265.3(C)	Probably	Possibly, under 8 U.S.C. § 1101(a)(43)(B), if record of conviction does not show any evidence of sale of controlled substances or attempted sale	Probably, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁸⁴	

⁸² *Supra* fn 2.

⁸³ *Supra* fn 2.

⁸⁴ *Supra* fn 2.

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			(e.g. element of remuneration)		
Advertisement of drug paraphernalia	18.2-265.5	Probably ⁸⁵	Possibly, under 8 U.S.C. § 1101(a)(43)(B). ⁸⁶	Yes, a crime relating to a controlled substance, 8 U.S.C. § 1227(a)(2)(B). ⁸⁷	If first offender, seek sentencing under 18.2-251 first-time offender diversion program. Enter a not guilty plea and do not admit sufficient facts to warrant a finding of guilt to avoid determination that 251 plea will be considered a “conviction.” ⁸⁸ Plead to 18.2-265.3(C) and keep reference to remuneration out of record of conviction to demonstrate that conviction should

⁸⁵ *Supra* fn 24.

⁸⁶ *Supra* fn 25.

⁸⁷ *Supra* fn 2.

⁸⁸ *Supra* fn 4.

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					<p>not be considered an aggravated felony because it is inconsistent with 21 U.S.C. § 863(a), which makes sale of drug paraphernalia a drug trafficking offense under federal law.</p> <p>Keep reference to particular controlled substance(s) related to paraphernalia out of record of conviction.</p>

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